

1 **A global horizon scan of issues impacting marine and coastal biodiversity conservation**

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75

76 **Abstract**

77 The biodiversity of marine and coastal habitats is experiencing unprecedented change.
78 While there are well-known drivers of these changes, such as overexploitation, climate
79 change, and pollution, there are also relatively unknown emerging issues that are poorly
80 understood or recognised that have potentially positive or negative impacts on marine and
81 coastal ecosystems. In this inaugural Marine and Coastal Horizon Scan, we brought together
82 30 scientists, policymakers, and practitioners with trans-disciplinary expertise in marine and
83 coastal systems to identify novel issues that are likely to have a significant impact on the
84 functioning and conservation of marine and coastal biodiversity over the next 5-10 years.
85 Based on a modified Delphi voting process, the final 15 issues presented were distilled from
86 a list of 75 submitted by participants at the start of the process. These issues are grouped
87 into three categories: ecosystem impacts, for example the impact of wildfires and the effect
88 of poleward migration on equatorial biodiversity; resource exploitation, including an
89 increase in the trade of fish swim bladders and increased exploitation of marine collagens;
90 and novel technologies, such as soft robotics and new bio-degradable products. Our early
91 identification of these issues and their potential impacts on marine and coastal biodiversity
92 will support scientists, conservationists, resource managers, and policymakers to address
93 the challenges facing marine ecosystems.

94

95 **Introduction**

96 The fifteenth Conference of the Parties (COP) to the United Nations Convention on
97 Biological Diversity will conclude negotiations on a global biodiversity framework in late-
98 2022 that will aim to slow and reverse the loss of biodiversity and establish goals for
99 positive outcomes by 2050¹. Currently recognised drivers of declines in marine and coastal

100 ecosystems include overexploitation of resources (e.g., fishes, oil and gas), expansion of
101 anthropogenic activities leading to cumulative impacts on the marine and coastal
102 environment (e.g., habitat loss, introduction of contaminants, and pollution), and effects of
103 climate change (e.g., ocean warming, freshening, and acidification). Within these broad
104 categories, marine and coastal ecosystems face a wide range of emerging issues that are
105 poorly recognised or understood, each having the potential to impact biodiversity.
106 Researchers, conservation practitioners, and marine resource managers must identify,
107 understand, and raise awareness of these relatively 'unknown' issues to catalyse further
108 research into their underlying processes and impacts. Moreover, informing the public and
109 policymakers of these issues can mitigate potentially negative impacts through
110 precautionary principles before those effects become realised: horizon scans provide a
111 platform to do this.

112

113 Horizon scans bring together experts from diverse disciplines to discuss issues that are i)
114 likely to have a positive or negative impact on biodiversity and conservation within the
115 coming years, and ii) not well known to the public or wider scientific community or face a
116 significant 'step-change' in their importance or application². Horizon scans are an effective
117 approach for pre-emptively identifying issues facing global conservation³. Indeed, marine
118 issues previously identified through this approach include microplastics⁴, invasive lionfish⁴,
119 and electric pulse trawling⁵. To date, however, no horizon scan of this type has focused
120 solely on issues related to marine and coastal biodiversity, although a scan on coastal
121 shorebirds in 2012 identified potential threats to coastal ecosystems⁶. This horizon scan
122 aims to benefit our ocean and human society by stimulating research and policy

123 development that will underpin appropriate scientific advice on prevention, mitigation,
124 management, and conservation approaches in marine and coastal ecosystems.

125

126 **Results**

127 We present the final 15 issues below in thematic groups identified post-scoring, rather than
128 rank order (Fig. 1).

129

130 **Ecosystem impacts**

131 **Wildfire impacts on coastal and marine ecosystems**

132 The frequency and severity of wildfires are increasing with climate change⁷. Since 2017,
133 there have been fires of unprecedented scale and duration in Australia, Brazil, Portugal,
134 Russia, and along the Pacific coast of North America. In addition to threatening human life
135 and releasing stored carbon, wildfires release aerosols, particles, and large volumes of
136 materials containing soluble forms of nutrients including nitrogen, phosphorus, and trace
137 metals such as copper, lead, and iron. Winds and rains can transport these materials over
138 long distances to reach coastal and marine ecosystems. Australian wildfires, for example,
139 triggered widespread phytoplankton blooms in the Southern Ocean⁸ along with fish and
140 invertebrate kills in estuaries⁹. Predicting the magnitude and effects of these acute inputs is
141 difficult because they vary with the size and duration of wildfires, the burning vegetation
142 type, rainfall patterns, riparian vegetation buffers, dispersal by aerosols and currents,
143 seasonal timing, and nutrient limitation in the recipient ecosystem. Wildfires might
144 therefore lead to beneficial, albeit temporary, increases in primary productivity, produce no
145 effect, or have deleterious consequences, such as the mortality of benthic invertebrates,

146 including corals, from sedimentation, coastal darkening (see below), eutrophication, or algal
147 blooms¹⁰.

148

149 **Coastal darkening**

150 Coastal ecosystems depend on the penetration of light for primary production by planktonic
151 and attached algae and seagrass. However, climate change and human activities increase
152 light attenuation through changes in dissolved materials modifying water colour and
153 suspended particles. Increased precipitation, storms, permafrost thawing, and coastal
154 erosion have led to the 'browning' of freshwater ecosystems by elevated organic carbon,
155 iron, and particles, all of which are eventually discharged into the ocean¹¹. Coastal
156 eutrophication leading to algal blooms compounds this darkening by further blocking light
157 penetration. Additionally, land-use change, dredging, and bottom fishing can increase
158 seafloor disturbance, re-suspending sediments, and increasing turbidity. Such changes could
159 affect ocean chemistry, including photochemical degradation of dissolved organic carbon
160 and generation of toxic chemicals. At moderate intensities, limited spatial scales, and during
161 heatwaves, coastal darkening may have some positive impacts such as limiting coral
162 bleaching on shallow reefs¹², but at high intensities and prolonged spatial and temporal
163 extents, lower light-regimes can contribute to cumulative stressor effects thereby
164 profoundly altering ecosystems. This darkening may result in shifts in species composition,
165 distribution, behaviour, and phenology, as well as declines in coastal habitats and their
166 functions (e.g., carbon sequestration)¹³.

167

168 **Increased toxicity of metal pollution due to ocean acidification**

169 Concerns about metal toxicity in the marine environment are increasing as we learn more
170 about the complex interactions between metals and global climate change¹⁴. Despite tight
171 regulation of polluters and remediation efforts in some countries, the high persistence of
172 metals in contaminated sediments results in the ongoing remobilisation of existing metal
173 pollutants by storms, trawling, and coastal development, augmented by continuing release
174 of additional contaminants into coastal waters, particularly in urban and industrial areas
175 across the globe¹⁴. Ocean acidification increases the bioavailability, uptake, and toxicity of
176 metals in seawater and sediments, with direct toxicity effects on some marine organisms¹⁵.
177 Not all biogeochemical changes will result in increased toxicity; in pelagic and deep-sea
178 ecosystems, where trace metals are often deficient, increasing acidity may increase
179 bioavailability and, in shallow waters, stimulate productivity for non-calcifying
180 phytoplankton¹⁶. However, increased uptake of metals in wild-caught and farmed bivalves
181 linked to ocean acidification could also affect human health, especially given that these
182 species provide 25% of the world's seafood. The combined effects of ocean acidification and
183 metals could not only increase the levels of contamination in these organisms but could also
184 impact their populations in the future¹⁴.

185

186 **Equatorial marine communities are becoming depauperate due to climate migration**

187 Climate change is causing ocean warming, resulting in a poleward shift of existing thermal
188 zones. In response, species are tracking the changing ocean environmental conditions
189 globally, with range shifts moving five times faster than on land¹⁷. In mid- and higher
190 latitudes as some species move away from current distribution ranges, other species from
191 warmer regions can replace them¹⁸. However, the hottest climatic zones already host the
192 most thermally-tolerant species, which cannot be replaced due to their geographical

193 position. Thus, climate change reduces equatorial species richness and has caused the
194 formerly unimodal latitudinal diversity gradient in many communities to now become
195 bimodal. This bimodality (i.e., dip in equatorial diversity) is projected to increase within the
196 next 100 years if carbon dioxide emissions are not reduced¹⁹. The ecological consequences
197 of this decline in equatorial zones are unclear, especially when combined with impacts of
198 increasing human extraction and pollution²⁰. Nevertheless, emerging ecological
199 communities in equatorial systems are likely to have reduced resilience and capacity to
200 support ecosystem services and human livelihoods.

201

202 **Effects of altered nutritional content of fish due to climate change**

203 Essential fatty acids (EFAs) are critical to maintaining human and animal health, and fish
204 consumption provides the primary source of EFAs for billions of people. In aquatic
205 ecosystems, phytoplankton synthesise EFAs, such as docosahexaenoic acid (DHA)²¹, with
206 pelagic fishes then consuming phytoplankton. However, concentrations of EFAs in fishes
207 vary, with generally higher concentrations of omega-3 fatty acids in slower-growing species
208 from colder waters²². Ongoing effects of climate change are impacting the production of
209 EFAs by phytoplankton, with warming waters predicted to reduce the availability of DHA by
210 about 10–58% by 2100²³; a 27.8% reduction in available DHA is associated with a 2.5°C rise
211 in water temperature²¹. Combined with geographical range shifts in response to
212 environmental change affecting the abundance and distribution of fishes, this could lead to
213 a reduction in sufficient quantities of EFAs for fishes, particularly in the tropics²⁴. Changes to
214 EFA production by phytoplankton in response to climate change, as shown for Antarctic
215 waters²⁵, could have cascading effects on the nutrient content of species further up the
216 food web, with consequences for marine predators and human health²⁶.

217

218 **Resource exploitation**

219 **The untapped potential of marine collagens and their impacts on marine ecosystems**

220 Collagens are structural proteins increasingly used in cosmetics, pharmaceuticals,
221 nutraceuticals, and biomedical applications. Growing demand for collagen has fuelled
222 recent efforts to find new sources that avoid religious constraints, and alleviate risks
223 associated with disease transmission from conventional bovine and porcine sources²⁷. The
224 search for alternative sources has revealed an untapped opportunity in marine organisms,
225 such as from fisheries bycatch²⁸. However, this new source may discourage efforts to reduce
226 the capture of non-target species. Sponges and jellyfish offer a premium source of marine
227 collagens. While the commercial-scale harvesting of sponges is unlikely to be widely
228 sustainable, there may be some opportunity in sponge aquaculture and jellyfish harvesting,
229 especially in areas where nuisance jellyfish species bloom regularly (e.g., Mediterranean and
230 Japan Seas). The use of sharks and other cartilaginous fish to supply marine collagens is of
231 concern given the unprecedented pressure on these species. However, the use of co-
232 products derived from the fish-processing industry (e.g., skin, bones, and trims) offers a
233 more sustainable approach to marine collagen production and could actively contribute to
234 the blue bio-economy agenda and foster circularity²⁹.

235

236 **Impacts of expanding trade for fish swim bladders on target and non-target species**

237 In addition to better-known luxury dried seafoods, such as shark fins, abalone, and sea
238 cucumbers, there is an increasing demand for fish swim bladders, also known as fish maw³⁰.
239 This demand may trigger an expansion of unsustainable harvests of target fish populations,
240 with additional impacts on marine biodiversity through bycatch^{30,31}. The fish swim-bladder

241 trade has gained a high profile because the over-exploitation of totoaba (*Totoaba*
242 *macdonaldi*) has driven both the target population and the vaquita (*Phocoena sinus*) (which
243 is by-caught in the Gulf of Mexico fishery) to near extinction³². By 2018, totoaba swim
244 bladders were being sold for \$46,000 USD per kg. This extremely lucrative trade disrupts
245 efforts to encourage sustainable fisheries. However, increased demand on the totoaba was
246 itself caused by over-exploitation over the last century of the closely-related traditional
247 species of choice, the Chinese bahaba (*Bahaba taipingensis*). We now risk both repeating
248 this pattern and increasing its scale of impact, where depletion of a target species causes
249 markets to switch to species across broader taxonomic and biogeographical ranges³¹. Not
250 only does this cascading effect threaten other croakers and target species, such as catfish
251 and pufferfish, but maw nets set in more diverse marine habitats are likely to create bycatch
252 of sharks, rays, turtles, and other species of conservation concern.

253

254 **Impacts of fishing for mesopelagic species on the biological ocean carbon pump**

255 Growing concerns about food security have generated interest in harvesting largely
256 unexploited mesopelagic fishes that live at depths of 200-1000 m³³. Small lanternfishes
257 (Myctophidae) dominate this potentially 10-billion-ton community, exceeding the mass of
258 all other marine fishes combined³⁴, and spanning millions of square kilometres of the open
259 ocean. Mesopelagic fish are generally unsuitable for human consumption but could
260 potentially provide fishmeal for aquaculture³⁴ or be used for fertilisers. Although we know
261 little of their biology, their diel vertical migration transfers carbon, obtained by feeding in
262 surface waters at night, to deeper waters during the day across many hundreds and even
263 thousands of metres depth where it is released by excretion, egestion, and death. This
264 globally important carbon transport pathway contributes to the biological pump³⁵ and

265 sequesters carbon to the deep sea³⁶. Recent estimates put the contribution of all fishes to
266 the biological ocean pump at 16.1% (\pm s.d. 13%)³⁷. The potential large-scale removal of
267 mesopelagic fishes could disrupt a major pathway of carbon transport into the ocean
268 depths.

269

270 **Extraction of lithium from deep-sea brine pools**

271 Global groups, such as the Deep-Ocean Stewardship Initiative, emphasise increasing
272 concern about the ecosystem impacts from deep-sea resource extraction³⁸. The demand for
273 batteries, including for electric vehicles, will likely lead to a demand for lithium that is more
274 than five times its current level by 2030³⁹. While concentrations are relatively low in
275 seawater, some deep-sea brines and cold seeps offer higher concentrations of lithium.
276 Furthermore, new technologies, such as solid-state electrolyte membranes, can enrich the
277 concentration of lithium from seawater sources by 43,000 times, increasing the energy
278 efficiency and profitability of lithium extraction from the sea³⁹. These factors could divert
279 extraction of lithium resources away from terrestrial to marine mining, with the potential
280 for significant impacts to localised deep-sea brine ecosystems. These brine pools likely host
281 many endemic and genetically distinct species that are largely undiscovered or awaiting
282 formal description. Moreover, the extremophilic species in these environments offer
283 potential sources of novel marine genetic resources that could be used in new biomedical
284 applications including pharmaceuticals, industrial agents, and biomaterials⁴⁰. These
285 concerns point to the need to better quantify and monitor biodiversity in these extreme
286 environments to establish baselines and aid management.

287

288 **Novel technologies**

289 **Co-location of marine activities**

290 Climate change, energy needs, and food security have moved to the top of global policy
291 agendas⁴¹. Increasing energy needs, alongside the demands of fisheries and transport
292 infrastructure, have led to the proposal of co-located and multi-functional structures to
293 deliver economic benefits, optimise spatial planning, and minimise the environmental
294 impacts of marine activities⁴². These designs often bring technical, social, economic, and
295 environmental challenges. Some studies have begun to explore these multipurpose projects
296 (e.g., offshore windfarms co-located with aquaculture developments and/or Marine
297 Protected Areas) and how to adapt these novel concepts to ensure they are ‘fit for purpose’,
298 economically viable, and reliable. However, environmental and ecosystem assessment,
299 management, and regulatory frameworks for co-located and multi-use structures need to
300 be established to prevent these activities from compounding rather than mitigating the
301 environmental impacts from climate change⁴³.

302

303 **Floating marine cities**

304 In April 2019, the UN-HABITAT programme convened a meeting of scientists, architects,
305 designers, and entrepreneurs to discuss how floating cities might be a solution to urban
306 challenges such as climate change and lack of housing associated with a rising human
307 population ([https://unhabitat.org/roundtable-on-floating-cities-at-unhq-calls-for-](https://unhabitat.org/roundtable-on-floating-cities-at-unhq-calls-for-innovation-to-benefit-all)
308 [innovation-to-benefit-all](https://unhabitat.org/roundtable-on-floating-cities-at-unhq-calls-for-innovation-to-benefit-all)). The concept of floating marine cities – hubs of floating structures
309 placed at sea – was born in the middle of the 20th century, and updated designs now aim to
310 translate this vision into reality⁴⁴. Oceanic locations provide benefits from wave and tidal
311 renewable energy and food production supported by hydroponic agriculture⁴⁵. Modular
312 designs also offer greater flexibility than traditional static terrestrial cities, whereby

313 accommodation and facilities could be incorporated or removed in response to changes in
314 population or specific events. The cost of construction in harsh offshore environments,
315 rather than technology, currently limits the development of marine cities, and potential
316 designs will need to consider the consequences of more frequent and extreme climate
317 events. Although the artificial hard substrates created for these floating cities could act as
318 stepping-stones, facilitating species movement in response to climate change⁴⁶, this could
319 also increase the spread of invasive species. Finally, the development of offshore living will
320 raise issues in relation to governance and land ownership that must be addressed for
321 marine cities to be viable⁴⁷.

322

323 **Trace-element contamination compounded by the global transition to green technologies**

324 The persistent environmental impacts of metal and metalloid trace-element contamination
325 in coastal sediments are now increasing after a long decline⁴⁸. However, the complex
326 sources of contamination challenge their management. The acceleration of the global
327 transition to green technologies, including electric vehicles, will increase demand for
328 batteries by over 10% annually in the coming years⁴⁹. Electric vehicle batteries currently
329 depend almost exclusively on lithium-ion chemistries, with potential trace element
330 emissions across their life cycle from raw material extraction to recycling or end-of-life
331 disposal. Few jurisdictions treat lithium-ion batteries as harmful waste, enabling landfill
332 disposal with minimal recycling⁴⁹. Cobalt and nickel are the primary ecotoxic elements in
333 next-generation lithium-ion batteries⁵⁰, although there is a drive to develop a cobalt-free
334 alternative likely to contain higher nickel content⁵⁰. Some battery binder and electrolyte
335 chemicals are toxic to aquatic life or form persistent organic pollutants during incomplete
336 burning. Increasing pollution from battery production, recycling, and disposal in the next

337 decade could substantially increase the potentially toxic trace-elements contamination in
338 marine and coastal systems worldwide.

339

340 **New underwater tracking systems to study non-surfacing marine animals**

341 The use of tracking data in science and conservation has grown exponentially in recent
342 decades. Most trajectory data collected on marine species to date, however, has been
343 restricted to large and near-surface species, limited by the size of the devices and reliance
344 on radio signals that do not propagate well underwater. New battery-free technology based
345 on acoustic telemetry, named 'Underwater Backscatter Localization' (UBL), may allow high-
346 accuracy (< 1 m) tracking of animals travelling at any depth and over large distances⁵¹. Still
347 in the early stages of development, UBL technology has significant potential to help fill
348 knowledge gaps in the distribution and spatial ecology of small, non-surfacing marine
349 species, as well as the early life-history stages of many species⁵², over the next decades.
350 However, the potential negative impacts of this methodology on the behaviour of animals
351 are still to be determined. Ultimately, UBL may inform spatial management both in coastal
352 and offshore regions, as well as in the high seas and address a currently biased perspective
353 of how marine animals use ocean space, which is largely based on near-surface or aerial
354 marine megafauna (see e.g. [55]).

355

356 **Soft robotics for marine research**

357 The application and utility of soft robotics in marine environments is expected to accelerate
358 in the next decade. Soft robotics, using compliant materials inspired by living organisms,
359 could eventually offer increased flexibility at depth because they do not face the same
360 constraints as rigid robots that need pressurised systems to function⁵⁴. This technology

361 could increase our ability to monitor and map the deep sea, with both positive and negative
362 consequences for deep-sea fauna. Soft-grab robots could facilitate collection of delicate
363 samples for biodiversity monitoring but, without careful management, could also add
364 pollutants and waste to these previously unexplored and poorly understood
365 environments⁵⁵. With advancing technology, potential deployment of swarms of small
366 robots could collect basic environmental data to facilitate mapping of the seabed. Currently
367 limited by power supply, energy-harvesting modules are in development that enable soft
368 robots to 'swallow' organic material and convert it into power⁵⁶, although this could result
369 in inadvertently harvesting rare deep-sea organisms. Soft robots themselves may also be
370 ingested by predatory species mistaking them for prey. Deployment of soft robotics will
371 require careful monitoring of both its benefits and risks to marine biodiversity.

372

373 **The effects of new biodegradable materials in the marine environment**

374 Mounting public pressure to address marine plastic pollution has prompted the
375 replacement of some fossil fuel-based plastics with bio-based biodegradable polymers. This
376 consumer pressure is creating an economic incentive to adopt such products rapidly, and
377 some companies are promoting their environmental benefits without rigorous toxicity
378 testing and/or life-cycle assessments. Materials such as polybutylene succinate (PBS),
379 polylactic acid (PLA), or cellulose and starch-based materials may become marine litter and
380 cause harmful effects akin to conventional plastics⁵⁷. The long-term and large-scale effect of
381 the use of biodegradable polymers in products (e.g., clothing) and the unintended release of
382 by-products, such as microfibres, into the environment remain unknown. However, some
383 natural microfibres have greater toxicity than plastic microfibres when consumed by aquatic
384 invertebrates⁵⁸. Jurisdictions should enact and enforce suitable regulations to require the

385 individual assessment of all new materials intended to biodegrade in a full range of marine
386 environmental conditions. In addition, testing should include studies on the toxicity of major
387 transition chemicals created during the breakdown process⁵⁹, ideally considering the
388 different trophic levels of marine food webs.

389

390 **Discussion**

391 This scan identified three categories of horizon issues: impacts on, and alterations to,
392 ecosystems; changes to resource use and extraction; and the emergence of novel
393 technologies. While some of the issues discussed, such as improved monitoring of species
394 (underwater tracking and soft robotics) and more sustainable resource use (marine
395 collagens), may have some positive outcomes for marine and coastal biodiversity, most
396 identified issues are expected to have substantial negative impacts if not managed or
397 mitigated appropriately. This imbalance highlights the considerable emerging pressures
398 facing marine ecosystems that are often a by-product of human activities.

399

400 Four issues identified in this scan related to ongoing large-scale (hundreds to many
401 thousands of km²) alterations to marine ecosystems (wildfires, coastal darkening,
402 depauperate equatorial communities, and altered nutritional fish content), either through
403 the impacts of global climate change or other human activities. There are already clear
404 impacts of climate change, for example, on stores of blue carbon (e.g. [60]) and small-scale
405 fisheries (e.g. [61]), but the identification of these novel issues highlights the need for global
406 action that reverses such trends. The United Nations Decade of Ocean Science for
407 Sustainable Development (2021-2030) is now underway, aligning with other decadal policy
408 priorities, including the Sustainable Development Goals (<https://sdgs.un.org/>), the 2030

409 targets for biodiversity to be agreed in 2022, the conclusion of the ongoing negotiations on
410 biodiversity beyond national jurisdictions (BBNJ) (<https://www.un.org/bbnj/>), the UN
411 Conference on Biodiversity (COP15) ([https://www.unep.org/events/conference/un-](https://www.unep.org/events/conference/un-biodiversity-conference-cop-15)
412 [biodiversity-conference-cop-15](https://www.unep.org/events/conference/un-biodiversity-conference-cop-15)), and the UN Climate Change Conference 2021 (COP26)
413 (<https://ukcop26.org/>). While some campaigns to allocate 30% of the ocean to Marine
414 Protected Areas by 2030 are prominently aired⁶², the unintended future consequences of
415 such protection, and how to monitor and manage these areas, remain unclear^{63,64,65}.

416

417 Another set of issues related to anticipated increases in marine resource use and extraction
418 (swim bladders, marine collagens, lithium extraction, and mesopelagic fisheries). The
419 complex issue of mitigating the impacts on marine conservation and biodiversity of
420 exploiting and using newly discovered resources must consider public perceptions of the
421 ocean^{66,67}, market forces, and the sustainable blue economy^{68,69}.

422

423 The final set of issues related to new technological advancements, with many offering more
424 sustainable opportunities, albeit some having potentially unintended negative
425 consequences on marine and coastal biodiversity. For example, trace-element
426 contamination from green technologies and harmful effects of biodegradable products
427 highlights the need to assess the step-changes in impacts from their increased use and avoid
428 the paradox of technologies designed to mitigate the damaging effects of climate change on
429 biodiversity themselves damaging biodiversity. Indeed, the impacts on marine and coastal
430 biodiversity from emerging technologies currently in development (such as underwater
431 tracking or soft robotics) need to be assessed before deployment at scale.

432

433 There are limitations to any horizon scanning process that aims to identify global issues and
434 a different group of experts may have identified a different set of issues. By inviting
435 participants from a range of subject backgrounds and global regions, and asking them to
436 canvass their network of colleagues and collaborators, we aimed to identify as broad a set
437 of issues as possible. We acknowledge, however, that only approximately one quarter of the
438 participants were from non-academic organisations, which may have skewed the submitted
439 issues, and how they were voted on. However, Sutherland *et al.*³ reported no significant
440 correlation between participants' areas of research expertise and the top issues selected in
441 the horizon scan conducted in 2009. Therefore, horizon scans do not necessarily simply
442 represent issues that reflect the expertise of participants. We also sought to achieve
443 diversity by inviting participants from 22 countries and actively seeking representatives from
444 the global south. However, the final panel of 30 participants spanned only 11 countries, the
445 majority in the global north. We were forced by the COVID-19 pandemic to hold the scan
446 online, and while we hoped this would enable participants to engage from around the world
447 alleviating broader global inequalities in science⁶³, digital inequality was in fact enhanced
448 during the pandemic⁷⁰. Our experience highlights the need for other mechanisms that can
449 promote global representation in these scans.

450 This Marine and Coastal Horizon Scan seeks to raise awareness of issues that may impact
451 marine and coastal biodiversity conservation in the next 5-10 years. Our aim is to bring
452 these issues to the attention of scientists, policymakers, practitioners, and the wider
453 community, either directly, through social networks, or the mainstream media. Whilst it is
454 almost impossible to determine whether issues gained prominence as a direct result of a
455 horizon scan, some issues featured in previous scans have seen growth in reporting and
456 awareness. Sutherland *et al.*³ found that 71% of topics identified in the Horizon Scan in 2009

457 had seen an increase in their importance over the next ten years. Issues such as
458 microplastics and invasive lionfish had received increased research and investment from
459 scientists, funders, managers, and policymakers to understand their impacts, and the
460 horizon scans may have helped motivate this increase. Horizon scans, therefore, should
461 primarily act as signposts, putting focus onto particular issues, and providing support for
462 researchers and practitioners to seek investment in these areas.

463

464 Whilst recognising that marine and coastal environments are complex social-ecological
465 systems, the role of governance, policy, and litigation on all areas of marine science needs
466 to be developed, as it is yet to be established to the same extent as in terrestrial
467 ecosystems⁷¹. Indeed, tackling many of the issues presented in this scan will require an
468 understanding of the human dimensions relating to these issues, through fields of research
469 including but not limited to ocean literacy^{72,73}, social justice, equity⁷⁴, and human health⁷⁵.
470 Importantly, however, horizon scanning has proved an efficient tool in identifying issues
471 that have subsequently come to the forefront of public knowledge and policy decisions,
472 while also helping to focus future research. The scale of the issues facing marine and coastal
473 areas emphasises the need to identify and prioritise, at an early stage, those issues
474 specifically facing marine ecosystems, especially within this UN Decade of Ocean Science for
475 Sustainable Development.

476

477 **Methods**

478 **Identification of issues**

479 In March 2021, we brought together a Core Team of 11 participants from a broad range of
480 marine and coastal disciplines. The Core Team suggested names of individuals outside their

481 subject area who were also invited to participate in the horizon scan. To ensure we included
482 as many different subject areas as possible within marine and coastal conservation, we
483 selected one individual from each discipline. Our panel of experts comprised 30 (37%
484 female) marine and coastal scientists, policymakers, and practitioners (27% from non-
485 academic institutions), with cross-disciplinary expertise in ecology (including tropical,
486 temperate, polar, and deep-sea ecosystems), paleoecology, conservation, oceanography,
487 climate change, ecotoxicology, technology, engineering, and marine social sciences
488 (including governance, blue economy, and ocean literacy). Participants were invited from 22
489 countries across six continents, resulting in a final panel of 30 experts from 11 countries
490 (Europe n = 17 (including the three organisers); North America and Caribbean n = 4; South
491 America n = 3; Australasia n = 3; Asia n = 1; Africa n = 2). All experts co-author this paper.

492

493 To reduce the potential for bias in the identification of suitable issues, each participant was
494 invited to consult their own network and required to submit two to five issues that they
495 considered novel and likely to have a positive or negative impact on marine and coastal
496 biodiversity conservation in the next 5–10 years (see Supplementary Note SN1 for
497 instructions given to participants). Each issue was described in paragraphs of approximately
498 200 words (plus references). Due to the COVID-19 pandemic, participants relied mainly on
499 virtual meetings and online communication using email, social-media platforms, online
500 conferences, and networking events. Through these channels approximately 680 people
501 were canvassed by the participants, counting all direct in-person or online discussions as
502 individual contacts, but treating social media posts or generic emails as a single contact. This
503 process resulted in a long-list of 75 issues that were considered in the first round of scoring
504 (see Supplementary Note SN2 for the full list of initially submitted issues).

505

506 **Round 1 scoring**

507 The initial list of proposed issues was then shortened through a scoring process. We used a
508 modified Delphi-style⁷⁶ voting process, which has been consistently applied in horizon scans
509 since 2009 (see^{4,77}) (see Fig. 2 for the stepwise process). This process ensured that
510 consideration and selection of issues remained repeatable, transparent, and inclusive. Panel
511 members were asked to confidentially and independently score the long list of 75 issues
512 from 1 (low) to 1000 (high) based on the following criteria:

- 513 • Whether the issue is novel (with “new” issues scoring higher) or is a well-known
514 issue likely to exhibit a significant step-change in impact.
- 515 • Whether the issue is likely to be important and impactful over the next 5-10 years.
- 516 • Whether the issue specifically impacts marine and coastal biodiversity.

517 Participants were also asked whether they had heard of the issue or not.

518

519 ‘Voter fatigue’ can result in issues at the end of a lengthy list not receiving the same
520 consideration as those at the beginning⁷⁶. We counteracted this potential bias by randomly
521 assigning participants to one of three differently ordered long-lists of issues. Participants’
522 scores were converted to ranks (1-75). We had aimed to retain the top 30 issues with the
523 highest median ranks for the second round of assessment at the workshop but kept 31
524 issues because two issues achieved equal median ranks. In addition, we identified one issue
525 that had been incorrectly grouped with three others and presented this as a separate issue.
526 The subsequent online workshop to discuss this shortlist, therefore, considered the top-
527 ranked 32 issues (Fig. 3a) (see Supplementary Note SN3 for the full list).

528

529 **Workshop and Round 2 scoring**

530 Prior to the workshop, each participant was assigned up to four of the 32 issues to research
531 in more detail and contribute further information to the discussion. We convened the one-
532 day workshop online in September 2021. The geographic spread of participants meant that
533 time zones spanned 17 hours. Despite these constraints, discussions remained detailed,
534 focused, varied, and lively. In addition, participants made use of the chat function on the
535 platform to add notes, links to articles, and comments to the discussion. After discussing
536 each issue, participants re-scored the topic (1-1000, low to high) based on novelty, and the
537 issue's importance for, and likely impact on, marine and coastal biodiversity (three
538 participants out of 30 did not score all issues and therefore their scores were discounted).
539 At the end of the selection process, scores were again converted to ranks and collated.
540 Highest-ranked issues were then discussed by correspondence focusing on the same three
541 criteria as outlined above, after which the top 15 horizon issues were selected (Fig. 3b).

542

543 **Data Availability**

544 The datasets generated during and/or analysed during the current study are available from
545 Figshare <https://doi.org/10.6084/m9.figshare.19703485.v1>.

546

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562 swim bladders), Tom Webb (mesopelagic fisheries).

563

564 **Author Contributions Statement**

565 J. Herbert-Read and A. Thornton contributed equally to the manuscript.
566 JH-R, AT and WJS devised, organised, and led the Marine and Coastal Horizon Scan.
567 DJA, SNRB, IMC, MPD, BJG, SAK, EM, LSP formed the Core Team and are listed alphabetically
568 in the author list. All other authors are listed alphabetically.
569 All authors contributed to and participated in the process, and all were involved in writing
570 and editing the manuscript.

571

572 **Competing Interests Statement**

573 The authors declare no competing interests.

574

575 **Supplementary Information**

576 Supplementary Notes are available for this paper.

577 SN1: Instructions for participants

578 SN2: List of 75 issues submitted.

579 SN3: List of 32 issues taken to Round 2.

580 **Additional Information**

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583

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585 **Figure legends**

586

587 **Figure 1: The 15 horizon issues presented in thematic groups: Ecosystem impacts,**

588 **Resource exploitation and Novel technologies.** Numbers refer to the order presented in

589 this article, rather than final ranking. Image of brine pool courtesy of the NOAA Office of

590 Ocean Exploration and Research, Gulf of Mexico 2014.

591 **Figure 2: Stepwise process used to identify, score, and present the 15 horizon issues likely**

592 **to impact marine and coastal biodiversity conservation in the next 5-10 years.** Left and

593 right columns show the process for the first and second rounds of scoring, respectively.

594 **Figure 3: Median rank of each issue versus proportion of issues participants had**

595 **previously heard of.** (a) Round 1. Each point represents an individual issue (for all issue

596 titles, see SN2). Issues in dark blue were retained for the second round. Issues that were

597 ranked higher were generally those that participants had not heard of (Spearman rank

598 correlation = 0.38, $p < 0.001$). (b) Round 2 (scores as in Round 1; for titles of the second

599 round of 32 issues see SN3). The 15 final issues (marked in red) achieved the top ranks

600 (horizontal dashed line) and had only been heard of by 50% of participants (vertical dashed

601 line). Red circles, squares and triangles denote issues relating to ecosystem impacts,
602 resource exploitation, and novel technologies, respectively. The two grey issues marked
603 with crosses were discounted during final discussions because participants could not
604 identify the horizon component of these issues.

605

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1 **A global horizon scan of issues impacting marine and coastal biodiversity conservation**

2

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75

76 **Abstract**

77 The biodiversity of marine and coastal habitats is experiencing unprecedented change.
78 While there are well-known drivers of these changes, such as overexploitation, climate
79 change, and pollution, there are also relatively unknown emerging issues that are poorly
80 understood or recognised that have potentially positive or negative impacts on marine and
81 coastal ecosystems. In this inaugural Marine and Coastal Horizon Scan, we brought together
82 30 scientists, policymakers, and practitioners with trans-disciplinary expertise in marine and
83 coastal systems to identify novel issues that are likely to have a significant impact on the
84 functioning and conservation of marine and coastal biodiversity over the next 5-10 years.
85 Based on a modified Delphi voting process, the final 15 issues presented were distilled from
86 a list of 75 submitted by participants at the start of the process. These issues are grouped
87 into three categories: ecosystem impacts, for example the impact of wildfires and the effect
88 of poleward migration on equatorial biodiversity; resource exploitation, including an
89 increase in the trade of fish swim bladders and increased exploitation of marine collagens;
90 and novel technologies, such as soft robotics and new bio-degradable products. Our early
91 identification of these issues and their potential impacts on marine and coastal biodiversity
92 will support scientists, conservationists, resource managers, and policymakers to address
93 the challenges facing marine ecosystems.

94

95 **Introduction**

96 The fifteenth Conference of the Parties (COP) to the United Nations Convention on
97 Biological Diversity will conclude negotiations on a global biodiversity framework in late-
98 2022 that will aim to slow and reverse the loss of biodiversity and establish goals for
99 positive outcomes by 2050¹. Currently recognised drivers of declines in marine and coastal

100 ecosystems include overexploitation of resources (e.g., fishes, oil and gas), expansion of
101 anthropogenic activities leading to cumulative impacts on the marine and coastal
102 environment (e.g., habitat loss, introduction of contaminants, and pollution), and effects of
103 climate change (e.g., ocean warming, freshening, and acidification). Within these broad
104 categories, marine and coastal ecosystems face a wide range of emerging issues that are
105 poorly recognised or understood, each having the potential to impact biodiversity.
106 Researchers, conservation practitioners, and marine resource managers must identify,
107 understand, and raise awareness of these relatively 'unknown' issues to catalyse further
108 research into their underlying processes and impacts. Moreover, informing the public and
109 policymakers of these issues can mitigate potentially negative impacts through
110 precautionary principles before those effects become realised: horizon scans provide a
111 platform to do this.

112

113 Horizon scans bring together experts from diverse disciplines to discuss issues that are i)
114 likely to have a positive or negative impact on biodiversity and conservation within the
115 coming years, and ii) not well known to the public or wider scientific community or face a
116 significant 'step-change' in their importance or application². Horizon scans are an effective
117 approach for pre-emptively identifying issues facing global conservation³. Indeed, marine
118 issues previously identified through this approach include microplastics⁴, invasive lionfish⁴,
119 and electric pulse trawling⁵. To date, however, no horizon scan of this type has focused
120 solely on issues related to marine and coastal biodiversity, although a scan on coastal
121 shorebirds in 2012 identified potential threats to coastal ecosystems⁶. This horizon scan
122 aims to benefit our ocean and human society by stimulating research and policy

123 development that will underpin appropriate scientific advice on prevention, mitigation,
124 management, and conservation approaches in marine and coastal ecosystems.

125

126 **Results**

127 We present the final 15 issues below in thematic groups identified post-scoring, rather than
128 rank order (Fig. 1).

129

130 **Ecosystem impacts**

131 **Wildfire impacts on coastal and marine ecosystems**

132 The frequency and severity of wildfires are increasing with climate change⁷. Since 2017,
133 there have been fires of unprecedented scale and duration in Australia, Brazil, Portugal,
134 Russia, and along the Pacific coast of North America. In addition to threatening human life
135 and releasing stored carbon, wildfires release aerosols, particles, and large volumes of
136 materials containing soluble forms of nutrients including nitrogen, phosphorus, and trace
137 metals such as copper, lead, and iron. Winds and rains can transport these materials over
138 long distances to reach coastal and marine ecosystems. Australian wildfires, for example,
139 triggered widespread phytoplankton blooms in the Southern Ocean⁸ along with fish and
140 invertebrate kills in estuaries⁹. Predicting the magnitude and effects of these acute inputs is
141 difficult because they vary with the size and duration of wildfires, the burning vegetation
142 type, rainfall patterns, riparian vegetation buffers, dispersal by aerosols and currents,
143 seasonal timing, and nutrient limitation in the recipient ecosystem. Wildfires might
144 therefore lead to beneficial, albeit temporary, increases in primary productivity, produce no
145 effect, or have deleterious consequences, such as the mortality of benthic invertebrates,

146 including corals, from sedimentation, coastal darkening (see below), eutrophication, or algal
147 blooms¹⁰.

148

149 **Coastal darkening**

150 Coastal ecosystems depend on the penetration of light for primary production by planktonic
151 and attached algae and seagrass. However, climate change and human activities increase
152 light attenuation through changes in dissolved materials modifying water colour and
153 suspended particles. Increased precipitation, storms, permafrost thawing, and coastal
154 erosion have led to the 'browning' of freshwater ecosystems by elevated organic carbon,
155 iron, and particles, all of which are eventually discharged into the ocean¹¹. Coastal
156 eutrophication leading to algal blooms compounds this darkening by further blocking light
157 penetration. Additionally, land-use change, dredging, and bottom fishing can increase
158 seafloor disturbance, re-suspending sediments, and increasing turbidity. Such changes could
159 affect ocean chemistry, including photochemical degradation of dissolved organic carbon
160 and generation of toxic chemicals. At moderate intensities, limited spatial scales, and during
161 heatwaves, coastal darkening may have some positive impacts such as limiting coral
162 bleaching on shallow reefs¹², but at high intensities and prolonged spatial and temporal
163 extents, lower light-regimes can contribute to cumulative stressor effects thereby
164 profoundly altering ecosystems. This darkening may result in shifts in species composition,
165 distribution, behaviour, and phenology, as well as declines in coastal habitats and their
166 functions (e.g., carbon sequestration)¹³.

167

168 **Increased toxicity of metal pollution due to ocean acidification**

169 Concerns about metal toxicity in the marine environment are increasing as we learn more
170 about the complex interactions between metals and global climate change¹⁴. Despite tight
171 regulation of polluters and remediation efforts in some countries, the high persistence of
172 metals in contaminated sediments results in the ongoing remobilisation of existing metal
173 pollutants by storms, trawling, and coastal development, augmented by continuing release
174 of additional contaminants into coastal waters, particularly in urban and industrial areas
175 across the globe¹⁴. Ocean acidification increases the bioavailability, uptake, and toxicity of
176 metals in seawater and sediments, with direct toxicity effects on some marine organisms¹⁵.
177 Not all biogeochemical changes will result in increased toxicity; in pelagic and deep-sea
178 ecosystems, where trace metals are often deficient, increasing acidity may increase
179 bioavailability and, in shallow waters, stimulate productivity for non-calcifying
180 phytoplankton¹⁶. However, increased uptake of metals in wild-caught and farmed bivalves
181 linked to ocean acidification could also affect human health, especially given that these
182 species provide 25% of the world's seafood. The combined effects of ocean acidification and
183 metals could not only increase the levels of contamination in these organisms but could also
184 impact their populations in the future¹⁴.

185

186 **Equatorial marine communities are becoming depauperate due to climate migration**

187 Climate change is causing ocean warming, resulting in a poleward shift of existing thermal
188 zones. In response, species are tracking the changing ocean environmental conditions
189 globally, with range shifts moving five times faster than on land¹⁷. In mid- and higher
190 latitudes as some species move away from current distribution ranges, other species from
191 warmer regions can replace them¹⁸. However, the hottest climatic zones already host the
192 most thermally-tolerant species, which cannot be replaced due to their geographical

193 position. Thus, climate change reduces equatorial species richness and has caused the
194 formerly unimodal latitudinal diversity gradient in many communities to now become
195 bimodal. This bimodality (i.e., dip in equatorial diversity) is projected to increase within the
196 next 100 years if carbon dioxide emissions are not reduced¹⁹. The ecological consequences
197 of this decline in equatorial zones are unclear, especially when combined with impacts of
198 increasing human extraction and pollution²⁰. Nevertheless, emerging ecological
199 communities in equatorial systems are likely to have reduced resilience and capacity to
200 support ecosystem services and human livelihoods.

201

202 **Effects of altered nutritional content of fish due to climate change**

203 Essential fatty acids (EFAs) are critical to maintaining human and animal health, and fish
204 consumption provides the primary source of EFAs for billions of people. In aquatic
205 ecosystems, phytoplankton synthesise EFAs, such as docosahexaenoic acid (DHA)²¹, with
206 pelagic fishes then consuming phytoplankton. However, concentrations of EFAs in fishes
207 vary, with generally higher concentrations of omega-3 fatty acids in slower-growing species
208 from colder waters²². Ongoing effects of climate change are impacting the production of
209 EFAs by phytoplankton, with warming waters predicted to reduce the availability of DHA by
210 about 10–58% by 2100²³; a 27.8% reduction in available DHA is associated with a 2.5°C rise
211 in water temperature²¹. Combined with geographical range shifts in response to
212 environmental change affecting the abundance and distribution of fishes, this could lead to
213 a reduction in sufficient quantities of EFAs for fishes, particularly in the tropics²⁴. Changes to
214 EFA production by phytoplankton in response to climate change, as shown for Antarctic
215 waters²⁵, could have cascading effects on the nutrient content of species further up the
216 food web, with consequences for marine predators and human health²⁶.

217

218 **Resource exploitation**

219 **The untapped potential of marine collagens and their impacts on marine ecosystems**

220 Collagens are structural proteins increasingly used in cosmetics, pharmaceuticals,
221 nutraceuticals, and biomedical applications. Growing demand for collagen has fuelled
222 recent efforts to find new sources that avoid religious constraints, and alleviate risks
223 associated with disease transmission from conventional bovine and porcine sources²⁷. The
224 search for alternative sources has revealed an untapped opportunity in marine organisms,
225 such as from fisheries bycatch²⁸. However, this new source may discourage efforts to reduce
226 the capture of non-target species. Sponges and jellyfish offer a premium source of marine
227 collagens. While the commercial-scale harvesting of sponges is unlikely to be widely
228 sustainable, there may be some opportunity in sponge aquaculture and jellyfish harvesting,
229 especially in areas where nuisance jellyfish species bloom regularly (e.g., Mediterranean and
230 Japan Seas). The use of sharks and other cartilaginous fish to supply marine collagens is of
231 concern given the unprecedented pressure on these species. However, the use of co-
232 products derived from the fish-processing industry (e.g., skin, bones, and trims) offers a
233 more sustainable approach to marine collagen production and could actively contribute to
234 the blue bio-economy agenda and foster circularity²⁹.

235

236 **Impacts of expanding trade for fish swim bladders on target and non-target species**

237 In addition to better-known luxury dried seafoods, such as shark fins, abalone, and sea
238 cucumbers, there is an increasing demand for fish swim bladders, also known as fish maw³⁰.
239 This demand may trigger an expansion of unsustainable harvests of target fish populations,
240 with additional impacts on marine biodiversity through bycatch^{30,31}. The fish swim-bladder

241 trade has gained a high profile because the over-exploitation of totoaba (*Totoaba*
242 *macdonaldi*) has driven both the target population and the vaquita (*Phocoena sinus*) (which
243 is by-caught in the Gulf of Mexico fishery) to near extinction³². By 2018, totoaba swim
244 bladders were being sold for \$46,000 USD per kg. This extremely lucrative trade disrupts
245 efforts to encourage sustainable fisheries. However, increased demand on the totoaba was
246 itself caused by over-exploitation over the last century of the closely-related traditional
247 species of choice, the Chinese bahaba (*Bahaba taipingensis*). We now risk both repeating
248 this pattern and increasing its scale of impact, where depletion of a target species causes
249 markets to switch to species across broader taxonomic and biogeographical ranges³¹. Not
250 only does this cascading effect threaten other croakers and target species, such as catfish
251 and pufferfish, but maw nets set in more diverse marine habitats are likely to create bycatch
252 of sharks, rays, turtles, and other species of conservation concern.

253

254 **Impacts of fishing for mesopelagic species on the biological ocean carbon pump**

255 Growing concerns about food security have generated interest in harvesting largely
256 unexploited mesopelagic fishes that live at depths of 200-1000 m³³. Small lanternfishes
257 (Myctophidae) dominate this potentially 10-billion-ton community, exceeding the mass of
258 all other marine fishes combined³⁴, and spanning millions of square kilometres of the open
259 ocean. Mesopelagic fish are generally unsuitable for human consumption but could
260 potentially provide fishmeal for aquaculture³⁴ or be used for fertilisers. Although we know
261 little of their biology, their diel vertical migration transfers carbon, obtained by feeding in
262 surface waters at night, to deeper waters during the day across many hundreds and even
263 thousands of metres depth where it is released by excretion, egestion, and death. This
264 globally important carbon transport pathway contributes to the biological pump³⁵ and

265 sequesters carbon to the deep sea³⁶. Recent estimates put the contribution of all fishes to
266 the biological ocean pump at 16.1% (\pm s.d. 13%)³⁷. The potential large-scale removal of
267 mesopelagic fishes could disrupt a major pathway of carbon transport into the ocean
268 depths.

269

270 **Extraction of lithium from deep-sea brine pools**

271 Global groups, such as the Deep-Ocean Stewardship Initiative, emphasise increasing
272 concern about the ecosystem impacts from deep-sea resource extraction³⁸. The demand for
273 batteries, including for electric vehicles, will likely lead to a demand for lithium that is more
274 than five times its current level by 2030³⁹. While concentrations are relatively low in
275 seawater, some deep-sea brines and cold seeps offer higher concentrations of lithium.
276 Furthermore, new technologies, such as solid-state electrolyte membranes, can enrich the
277 concentration of lithium from seawater sources by 43,000 times, increasing the energy
278 efficiency and profitability of lithium extraction from the sea³⁹. These factors could divert
279 extraction of lithium resources away from terrestrial to marine mining, with the potential
280 for significant impacts to localised deep-sea brine ecosystems. These brine pools likely host
281 many endemic and genetically distinct species that are largely undiscovered or awaiting
282 formal description. Moreover, the extremophilic species in these environments offer
283 potential sources of novel marine genetic resources that could be used in new biomedical
284 applications including pharmaceuticals, industrial agents, and biomaterials⁴⁰. These
285 concerns point to the need to better quantify and monitor biodiversity in these extreme
286 environments to establish baselines and aid management.

287

288 **Novel technologies**

289 **Co-location of marine activities**

290 Climate change, energy needs, and food security have moved to the top of global policy
291 agendas⁴¹. Increasing energy needs, alongside the demands of fisheries and transport
292 infrastructure, have led to the proposal of co-located and multi-functional structures to
293 deliver economic benefits, optimise spatial planning, and minimise the environmental
294 impacts of marine activities⁴². These designs often bring technical, social, economic, and
295 environmental challenges. Some studies have begun to explore these multipurpose projects
296 (e.g., offshore windfarms co-located with aquaculture developments and/or Marine
297 Protected Areas) and how to adapt these novel concepts to ensure they are ‘fit for purpose’,
298 economically viable, and reliable. However, environmental and ecosystem assessment,
299 management, and regulatory frameworks for co-located and multi-use structures need to
300 be established to prevent these activities from compounding rather than mitigating the
301 environmental impacts from climate change⁴³.

302

303 **Floating marine cities**

304 In April 2019, the UN-HABITAT programme convened a meeting of scientists, architects,
305 designers, and entrepreneurs to discuss how floating cities might be a solution to urban
306 challenges such as climate change and lack of housing associated with a rising human
307 population ([https://unhabitat.org/roundtable-on-floating-cities-at-unhq-calls-for-](https://unhabitat.org/roundtable-on-floating-cities-at-unhq-calls-for-innovation-to-benefit-all)
308 [innovation-to-benefit-all](https://unhabitat.org/roundtable-on-floating-cities-at-unhq-calls-for-innovation-to-benefit-all)). The concept of floating marine cities – hubs of floating structures
309 placed at sea – was born in the middle of the 20th century, and updated designs now aim to
310 translate this vision into reality⁴⁴. Oceanic locations provide benefits from wave and tidal
311 renewable energy and food production supported by hydroponic agriculture⁴⁵. Modular
312 designs also offer greater flexibility than traditional static terrestrial cities, whereby

313 accommodation and facilities could be incorporated or removed in response to changes in
314 population or specific events. The cost of construction in harsh offshore environments,
315 rather than technology, currently limits the development of marine cities, and potential
316 designs will need to consider the consequences of more frequent and extreme climate
317 events. Although the artificial hard substrates created for these floating cities could act as
318 stepping-stones, facilitating species movement in response to climate change⁴⁶, this could
319 also increase the spread of invasive species. Finally, the development of offshore living will
320 raise issues in relation to governance and land ownership that must be addressed for
321 marine cities to be viable⁴⁷.

322

323 **Trace-element contamination compounded by the global transition to green technologies**

324 The persistent environmental impacts of metal and metalloid trace-element contamination
325 in coastal sediments are now increasing after a long decline⁴⁸. However, the complex
326 sources of contamination challenge their management. The acceleration of the global
327 transition to green technologies, including electric vehicles, will increase demand for
328 batteries by over 10% annually in the coming years⁴⁹. Electric vehicle batteries currently
329 depend almost exclusively on lithium-ion chemistries, with potential trace element
330 emissions across their life cycle from raw material extraction to recycling or end-of-life
331 disposal. Few jurisdictions treat lithium-ion batteries as harmful waste, enabling landfill
332 disposal with minimal recycling⁴⁹. Cobalt and nickel are the primary ecotoxic elements in
333 next-generation lithium-ion batteries⁵⁰, although there is a drive to develop a cobalt-free
334 alternative likely to contain higher nickel content⁵⁰. Some battery binder and electrolyte
335 chemicals are toxic to aquatic life or form persistent organic pollutants during incomplete
336 burning. Increasing pollution from battery production, recycling, and disposal in the next

337 decade could substantially increase the potentially toxic trace-elements contamination in
338 marine and coastal systems worldwide.

339

340 **New underwater tracking systems to study non-surfacing marine animals**

341 The use of tracking data in science and conservation has grown exponentially in recent
342 decades. Most trajectory data collected on marine species to date, however, has been
343 restricted to large and near-surface species, limited by the size of the devices and reliance
344 on radio signals that do not propagate well underwater. New battery-free technology based
345 on acoustic telemetry, named 'Underwater Backscatter Localization' (UBL), may allow high-
346 accuracy (< 1 m) tracking of animals travelling at any depth and over large distances⁵¹. Still
347 in the early stages of development, UBL technology has significant potential to help fill
348 knowledge gaps in the distribution and spatial ecology of small, non-surfacing marine
349 species, as well as the early life-history stages of many species⁵², over the next decades.
350 However, the potential negative impacts of this methodology on the behaviour of animals
351 are still to be determined. Ultimately, UBL may inform spatial management both in coastal
352 and offshore regions, as well as in the high seas and address a currently biased perspective
353 of how marine animals use ocean space, which is largely based on near-surface or aerial
354 marine megafauna (see e.g. [55]).

355

356 **Soft robotics for marine research**

357 The application and utility of soft robotics in marine environments is expected to accelerate
358 in the next decade. Soft robotics, using compliant materials inspired by living organisms,
359 could eventually offer increased flexibility at depth because they do not face the same
360 constraints as rigid robots that need pressurised systems to function⁵⁴. This technology

361 could increase our ability to monitor and map the deep sea, with both positive and negative
362 consequences for deep-sea fauna. Soft-grab robots could facilitate collection of delicate
363 samples for biodiversity monitoring but, without careful management, could also add
364 pollutants and waste to these previously unexplored and poorly understood
365 environments⁵⁵. With advancing technology, potential deployment of swarms of small
366 robots could collect basic environmental data to facilitate mapping of the seabed. Currently
367 limited by power supply, energy-harvesting modules are in development that enable soft
368 robots to 'swallow' organic material and convert it into power⁵⁶, although this could result
369 in inadvertently harvesting rare deep-sea organisms. Soft robots themselves may also be
370 ingested by predatory species mistaking them for prey. Deployment of soft robotics will
371 require careful monitoring of both its benefits and risks to marine biodiversity.

372

373 **The effects of new biodegradable materials in the marine environment**

374 Mounting public pressure to address marine plastic pollution has prompted the
375 replacement of some fossil fuel-based plastics with bio-based biodegradable polymers. This
376 consumer pressure is creating an economic incentive to adopt such products rapidly, and
377 some companies are promoting their environmental benefits without rigorous toxicity
378 testing and/or life-cycle assessments. Materials such as polybutylene succinate (PBS),
379 polylactic acid (PLA), or cellulose and starch-based materials may become marine litter and
380 cause harmful effects akin to conventional plastics⁵⁷. The long-term and large-scale effect of
381 the use of biodegradable polymers in products (e.g., clothing) and the unintended release of
382 by-products, such as microfibres, into the environment remain unknown. However, some
383 natural microfibres have greater toxicity than plastic microfibres when consumed by aquatic
384 invertebrates⁵⁸. Jurisdictions should enact and enforce suitable regulations to require the

385 individual assessment of all new materials intended to biodegrade in a full range of marine
386 environmental conditions. In addition, testing should include studies on the toxicity of major
387 transition chemicals created during the breakdown process⁵⁹, ideally considering the
388 different trophic levels of marine food webs.

389

390 **Discussion**

391 This scan identified three categories of horizon issues: impacts on, and alterations to,
392 ecosystems; changes to resource use and extraction; and the emergence of novel
393 technologies. While some of the issues discussed, such as improved monitoring of species
394 (underwater tracking and soft robotics) and more sustainable resource use (marine
395 collagens), may have some positive outcomes for marine and coastal biodiversity, most
396 identified issues are expected to have substantial negative impacts if not managed or
397 mitigated appropriately. This imbalance highlights the considerable emerging pressures
398 facing marine ecosystems that are often a by-product of human activities.

399

400 Four issues identified in this scan related to ongoing large-scale (hundreds to many
401 thousands of km²) alterations to marine ecosystems (wildfires, coastal darkening,
402 depauperate equatorial communities, and altered nutritional fish content), either through
403 the impacts of global climate change or other human activities. There are already clear
404 impacts of climate change, for example, on stores of blue carbon (e.g. [60]) and small-scale
405 fisheries (e.g. [61]), but the identification of these novel issues highlights the need for global
406 action that reverses such trends. The United Nations Decade of Ocean Science for
407 Sustainable Development (2021-2030) is now underway, aligning with other decadal policy
408 priorities, including the Sustainable Development Goals (<https://sdgs.un.org/>), the 2030

409 targets for biodiversity to be agreed in 2022, the conclusion of the ongoing negotiations on
410 biodiversity beyond national jurisdictions (BBNJ) (<https://www.un.org/bbnj/>), the UN
411 Conference on Biodiversity (COP15) ([https://www.unep.org/events/conference/un-](https://www.unep.org/events/conference/un-biodiversity-conference-cop-15)
412 [biodiversity-conference-cop-15](https://www.unep.org/events/conference/un-biodiversity-conference-cop-15)), and the UN Climate Change Conference 2021 (COP26)
413 (<https://ukcop26.org/>). While some campaigns to allocate 30% of the ocean to Marine
414 Protected Areas by 2030 are prominently aired⁶², the unintended future consequences of
415 such protection, and how to monitor and manage these areas, remain unclear^{63,64,65}.

416

417 Another set of issues related to anticipated increases in marine resource use and extraction
418 (swim bladders, marine collagens, lithium extraction, and mesopelagic fisheries). The
419 complex issue of mitigating the impacts on marine conservation and biodiversity of
420 exploiting and using newly discovered resources must consider public perceptions of the
421 ocean^{66,67}, market forces, and the sustainable blue economy^{68,69}.

422

423 The final set of issues related to new technological advancements, with many offering more
424 sustainable opportunities, albeit some having potentially unintended negative
425 consequences on marine and coastal biodiversity. For example, trace-element
426 contamination from green technologies and harmful effects of biodegradable products
427 highlights the need to assess the step-changes in impacts from their increased use and avoid
428 the paradox of technologies designed to mitigate the damaging effects of climate change on
429 biodiversity themselves damaging biodiversity. Indeed, the impacts on marine and coastal
430 biodiversity from emerging technologies currently in development (such as underwater
431 tracking or soft robotics) need to be assessed before deployment at scale.

432

433 There are limitations to any horizon scanning process that aims to identify global issues and
434 a different group of experts may have identified a different set of issues. By inviting
435 participants from a range of subject backgrounds and global regions, and asking them to
436 canvass their network of colleagues and collaborators, we aimed to identify as broad a set
437 of issues as possible. We acknowledge, however, that only approximately one quarter of the
438 participants were from non-academic organisations, which may have skewed the submitted
439 issues, and how they were voted on. However, Sutherland *et al.*³ reported no significant
440 correlation between participants' areas of research expertise and the top issues selected in
441 the horizon scan conducted in 2009. Therefore, horizon scans do not necessarily simply
442 represent issues that reflect the expertise of participants. We also sought to achieve
443 diversity by inviting participants from 22 countries and actively seeking representatives from
444 the global south. However, the final panel of 30 participants spanned only 11 countries, the
445 majority in the global north. We were forced by the COVID-19 pandemic to hold the scan
446 online, and while we hoped this would enable participants to engage from around the world
447 alleviating broader global inequalities in science⁶³, digital inequality was in fact enhanced
448 during the pandemic⁷⁰. Our experience highlights the need for other mechanisms that can
449 promote global representation in these scans.

450 This Marine and Coastal Horizon Scan seeks to raise awareness of issues that may impact
451 marine and coastal biodiversity conservation in the next 5-10 years. Our aim is to bring
452 these issues to the attention of scientists, policymakers, practitioners, and the wider
453 community, either directly, through social networks, or the mainstream media. Whilst it is
454 almost impossible to determine whether issues gained prominence as a direct result of a
455 horizon scan, some issues featured in previous scans have seen growth in reporting and
456 awareness. Sutherland *et al.*³ found that 71% of topics identified in the Horizon Scan in 2009

457 had seen an increase in their importance over the next ten years. Issues such as
458 microplastics and invasive lionfish had received increased research and investment from
459 scientists, funders, managers, and policymakers to understand their impacts, and the
460 horizon scans may have helped motivate this increase. Horizon scans, therefore, should
461 primarily act as signposts, putting focus onto particular issues, and providing support for
462 researchers and practitioners to seek investment in these areas.

463

464 Whilst recognising that marine and coastal environments are complex social-ecological
465 systems, the role of governance, policy, and litigation on all areas of marine science needs
466 to be developed, as it is yet to be established to the same extent as in terrestrial
467 ecosystems⁷¹. Indeed, tackling many of the issues presented in this scan will require an
468 understanding of the human dimensions relating to these issues, through fields of research
469 including but not limited to ocean literacy^{72,73}, social justice, equity⁷⁴, and human health⁷⁵.
470 Importantly, however, horizon scanning has proved an efficient tool in identifying issues
471 that have subsequently come to the forefront of public knowledge and policy decisions,
472 while also helping to focus future research. The scale of the issues facing marine and coastal
473 areas emphasises the need to identify and prioritise, at an early stage, those issues
474 specifically facing marine ecosystems, especially within this UN Decade of Ocean Science for
475 Sustainable Development.

476

477 **Methods**

478 **Identification of issues**

479 In March 2021, we brought together a Core Team of 11 participants from a broad range of
480 marine and coastal disciplines. The Core Team suggested names of individuals outside their

481 subject area who were also invited to participate in the horizon scan. To ensure we included
482 as many different subject areas as possible within marine and coastal conservation, we
483 selected one individual from each discipline. Our panel of experts comprised 30 (37%
484 female) marine and coastal scientists, policymakers, and practitioners (27% from non-
485 academic institutions), with cross-disciplinary expertise in ecology (including tropical,
486 temperate, polar, and deep-sea ecosystems), paleoecology, conservation, oceanography,
487 climate change, ecotoxicology, technology, engineering, and marine social sciences
488 (including governance, blue economy, and ocean literacy). Participants were invited from 22
489 countries across six continents, resulting in a final panel of 30 experts from 11 countries
490 (Europe n = 17 (including the three organisers); North America and Caribbean n = 4; South
491 America n = 3; Australasia n = 3; Asia n = 1; Africa n = 2). All experts co-author this paper.

492

493 To reduce the potential for bias in the identification of suitable issues, each participant was
494 invited to consult their own network and required to submit two to five issues that they
495 considered novel and likely to have a positive or negative impact on marine and coastal
496 biodiversity conservation in the next 5–10 years (see Supplementary Note SN1 for
497 instructions given to participants). Each issue was described in paragraphs of approximately
498 200 words (plus references). Due to the COVID-19 pandemic, participants relied mainly on
499 virtual meetings and online communication using email, social-media platforms, online
500 conferences, and networking events. Through these channels approximately 680 people
501 were canvassed by the participants, counting all direct in-person or online discussions as
502 individual contacts, but treating social media posts or generic emails as a single contact. This
503 process resulted in a long-list of 75 issues that were considered in the first round of scoring
504 (see Supplementary Note SN2 for the full list of initially submitted issues).

505

506 **Round 1 scoring**

507 The initial list of proposed issues was then shortened through a scoring process. We used a
508 modified Delphi-style⁷⁶ voting process, which has been consistently applied in horizon scans
509 since 2009 (see^{4,77}) (see Fig. 2 for the stepwise process). This process ensured that
510 consideration and selection of issues remained repeatable, transparent, and inclusive. Panel
511 members were asked to confidentially and independently score the long list of 75 issues
512 from 1 (low) to 1000 (high) based on the following criteria:

- 513 • Whether the issue is novel (with “new” issues scoring higher) or is a well-known
514 issue likely to exhibit a significant step-change in impact.
- 515 • Whether the issue is likely to be important and impactful over the next 5-10 years.
- 516 • Whether the issue specifically impacts marine and coastal biodiversity.

517 Participants were also asked whether they had heard of the issue or not.

518

519 ‘Voter fatigue’ can result in issues at the end of a lengthy list not receiving the same
520 consideration as those at the beginning⁷⁶. We counteracted this potential bias by randomly
521 assigning participants to one of three differently ordered long-lists of issues. Participants’
522 scores were converted to ranks (1-75). We had aimed to retain the top 30 issues with the
523 highest median ranks for the second round of assessment at the workshop but kept 31
524 issues because two issues achieved equal median ranks. In addition, we identified one issue
525 that had been incorrectly grouped with three others and presented this as a separate issue.
526 The subsequent online workshop to discuss this shortlist, therefore, considered the top-
527 ranked 32 issues (Fig. 3a) (see Supplementary Note SN3 for the full list).

528

529 **Workshop and Round 2 scoring**

530 Prior to the workshop, each participant was assigned up to four of the 32 issues to research
531 in more detail and contribute further information to the discussion. We convened the one-
532 day workshop online in September 2021. The geographic spread of participants meant that
533 time zones spanned 17 hours. Despite these constraints, discussions remained detailed,
534 focused, varied, and lively. In addition, participants made use of the chat function on the
535 platform to add notes, links to articles, and comments to the discussion. After discussing
536 each issue, participants re-scored the topic (1-1000, low to high) based on novelty, and the
537 issue's importance for, and likely impact on, marine and coastal biodiversity (three
538 participants out of 30 did not score all issues and therefore their scores were discounted).
539 At the end of the selection process, scores were again converted to ranks and collated.
540 Highest-ranked issues were then discussed by correspondence focusing on the same three
541 criteria as outlined above, after which the top 15 horizon issues were selected (Fig. 3b).

542

543 **Data Availability**

544 The datasets generated during and/or analysed during the current study are available from
545 Figshare <https://doi.org/10.6084/m9.figshare.19703485.v1>.

546

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561 (altered nutritional content of fish), Andrew Thornton (soft robotics), Amanda Vincent (fish
562 swim bladders), Tom Webb (mesopelagic fisheries).

563

564 **Author Contributions Statement**

565 J. Herbert-Read and A. Thornton contributed equally to the manuscript.
566 JH-R, AT and WJS devised, organised, and led the Marine and Coastal Horizon Scan.
567 DJA, SNRB, IMC, MPD, BJG, SAK, EM, LSP formed the Core Team and are listed alphabetically
568 in the author list. All other authors are listed alphabetically.
569 All authors contributed to and participated in the process, and all were involved in writing
570 and editing the manuscript.

571

572 **Competing Interests Statement**

573 The authors declare no competing interests.

574

575 **Supplementary Information**

576 Supplementary Notes are available for this paper.

577 SN1: Instructions for participants

578 SN2: List of 75 issues submitted.

579 SN3: List of 32 issues taken to Round 2.

580 **Additional Information**

581 Correspondence and requests for materials should be addressed to J. Herbert-Read

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583

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585 **Figure legends**

586

587 **Figure 1: The 15 horizon issues presented in thematic groups: Ecosystem impacts,**

588 **Resource exploitation and Novel technologies.** Numbers refer to the order presented in

589 this article, rather than final ranking. Image of brine pool courtesy of the NOAA Office of

590 Ocean Exploration and Research, Gulf of Mexico 2014.

591 **Figure 2: Stepwise process used to identify, score, and present the 15 horizon issues likely**

592 **to impact marine and coastal biodiversity conservation in the next 5-10 years.** Left and

593 right columns show the process for the first and second rounds of scoring, respectively.

594 **Figure 3: Median rank of each issue versus proportion of issues participants had**

595 **previously heard of.** (a) Round 1. Each point represents an individual issue (for all issue

596 titles, see SN2). Issues in dark blue were retained for the second round. Issues that were

597 ranked higher were generally those that participants had not heard of (Spearman rank

598 correlation = 0.38, $p < 0.001$). (b) Round 2 (scores as in Round 1; for titles of the second

599 round of 32 issues see SN3). The 15 final issues (marked in red) achieved the top ranks

600 (horizontal dashed line) and had only been heard of by 50% of participants (vertical dashed

601 line). Red circles, squares and triangles denote issues relating to ecosystem impacts,
602 resource exploitation, and novel technologies, respectively. The two grey issues marked
603 with crosses were discounted during final discussions because participants could not
604 identify the horizon component of these issues.

605

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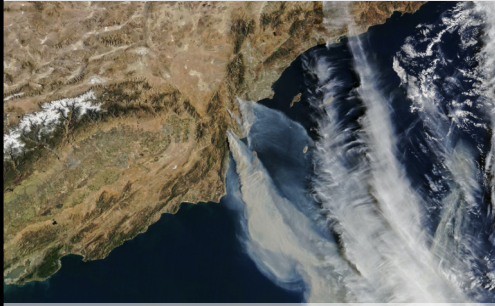
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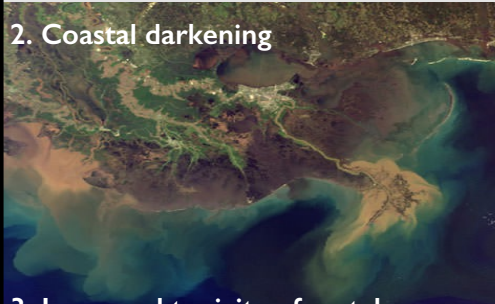
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Ecosystem impacts



1. Wildfire impacts on coastal and marine ecosystems



2. Coastal darkening

3. Increased toxicity of metal pollution due to ocean acidification

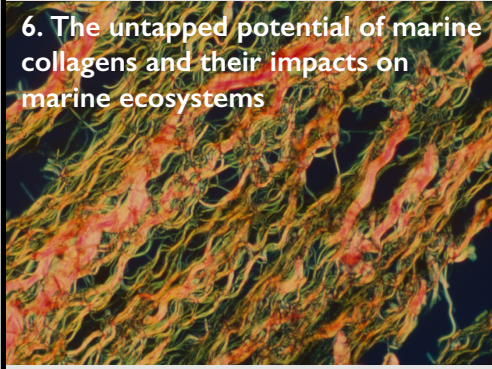
4. Equatorial marine communities are becoming depauperate due to climate migration.



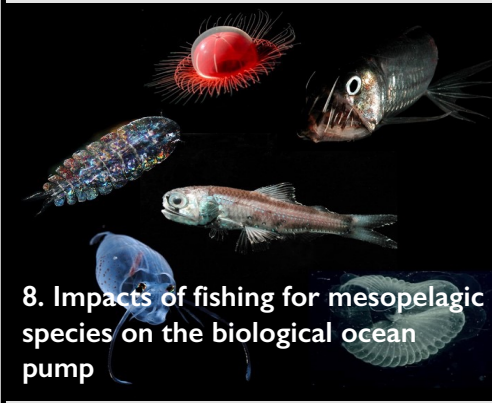
5. Effects of altered nutritional content of fish due to climate change

Resource exploitation

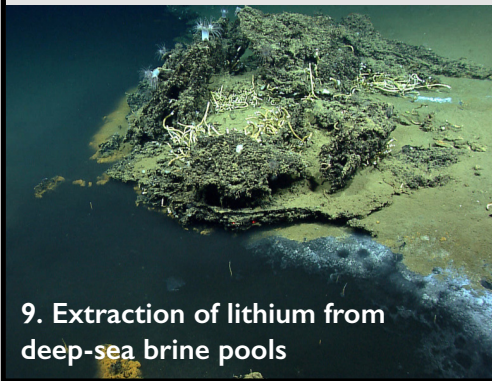
6. The untapped potential of marine collagens and their impacts on marine ecosystems



7. Impacts of expanding trade for fish swim bladders on target and non-target species



8. Impacts of fishing for mesopelagic species on the biological ocean pump



9. Extraction of lithium from deep-sea brine pools

Novel technologies

10. Co-location of marine activities



11. Floating marine cities

12. Trace element contamination compounded by the global transition to green technologies

13. New underwater tracking systems to study non-surfacing marine animals



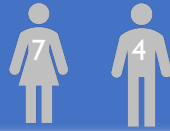
14. Soft robotics for marine research



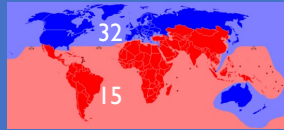
15. The effects of new biodegradable materials in the marine environment

Round 1

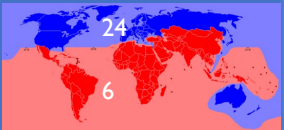
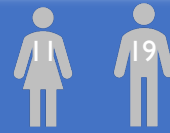
Core team invited
Group of 11 individuals established, partly from known contacts.



Identify & invite participants
Core Team provides list of potential participants: 47 individuals invited.



Final horizon scanning team
19 individuals accepted, giving a total of 30 participants.



Issues identified
Participants scan literature and consult networks and social media.



Each participant invited to submit 2-5 issues, each outlined by a 200 word summary.



75 topics submitted

Issues scored & shortlist identified
Participants confidentially score all 75 issues (from 1-1000) based on i) novelty, likelihood, relevance and importance and ii) indicate whether they have previously heard of the issue.



Individual participants' scores converted to ranks. 32 issues with the highest median ranks retained.



Round 2

Additional research

Participants are assigned up to 4 issues and asked to act as 'cynics' by researching the topic in more detail. Where possible, participants are allocated issues from outside their research expertise.



Online workshop

Participants collectively discuss and then score issues (from 1-1000) anonymously.



Individual participants' scores converted to ranks and ordered by highest median rank scores.



Post workshop discussions

Further discussions to ensure top ranked issues fulfil the horizon scan criteria.



Top 15 median ranked issues selected that fulfil criteria and are likely to impact marine and coastal biodiversity within the next 5-10 years.



Collective editing of manuscript

Each selected issue is assigned to one participant to write. Issue assigned to someone who did not originally submit the issue.



Manuscript goes through a series of editing rounds.



Horizon Issues Presented

